

# MILESTONE PROGRESS REPORT



Australian Government  
Fisheries Research and  
Development Corporation

FRDC PROJECT NUMBER: 2007/025

## COMPETITION TO COLLABORATION: EXPLORING CO-MANAGEMENT MODELS FOR THE SPENCER GULF PRAWN FISHERY

**MILESTONE NUMBER:** 2  
**DATE DUE:** 28 November 2008  
**PRINCIPAL INVESTIGATOR:** Karen Hollamby  
**OVERALL PROJECT PROGRESS:** On-track

### Milestone Status

Has this milestone been achieved (Yes/No)	Yes
Will the project be completed according to the current milestone schedule (Yes/No)	Yes

### Summary Project Progress Description

[Report on the overall progress of the project and how that aligns with achieving the project objectives as specified in the agreement.]

Phase 2 – Co-Management Model Development was the phase in which specific co-management models are developed for the Spencer Gulf Prawn Fishery, based on outcomes of Phase 1. The table below itemises the milestones as prepared for the project application (dated 31 July 2006), for Phase 2. Further detail is provided on the Actions (in the discussion below) to provide an overview of the progress of the project.

Action
Project Working Group meeting to organise workshop
Steering Committee model development
Steering Committee model development
Workshop 2
Project Working Group meeting

The Industry Steering Committee met again in August 2008 to review the project and Processes List. From this meeting, Industry Steering Committee members filled in items that were presented as a result of the PIRSA Steering Committee Workshop (additional tasks / duties) and could provide more definite decisions about the tasks / duties that Industry should take on in a future co-management model.

Since lodging the milestone report for Milestone 1, it became apparent that independent assistance was required, in particular to review project material, provide an assessment of how the project is tracking, the direction that the project needs to take based on the project proposal and what needs to be done to achieve the goals. Dr Paul McShane was recommended by Mr Barry Evans, Industry Steering Committee member, as Dr McShane had: prior knowledge of and experience working with the SGWCPFA and the SGPF (as Chief, SARDI Aquatic Sciences); and prior knowledge of and experience working with and developing co-management models.

The Principle Investigator and Mr Evans met with Dr McShane to discuss how Dr McShane could assist to progress the project. Dr McShane was provided with an overview of industries thoughts and intentions for

the project including future direction of industry. This was based on Industry Steering Committee comments and feedback during the Stage 1 workshop process. Dr McShane provided timeframes within which he would be able to work, which met the needs of the project. As Dr McShane is an FRDC Board Member, the Association sought approval from FRDC to use Dr McShane's services. Following FRDC approval Dr McShane was engaged to:

1. Review project materials and any other relevant documents related to the Spencer Gulf Prawn Fishery and/or the Association
2. Provide an assessment of project development and progress
3. Provide direction for the projects continuance, based on the project proposal and in consultation with the Association (discussion with project investigators at your discretion)
4. Provide advice on work that will be required for the direction taken and to ensure successful completion of the project within the set time frames.

To assist Dr McShane with assessing the project, he was provided with:

- Project proposal and the updated schedule of payments
- Budget information
- Discussion Paper 1 and Questions
- Processes table
- Responses to questions (Industry, CCSA and PIRSA Steering Committees)
- Meeting notes / future for processes (Industry, CCSA and PIRSA Steering Committees)
- Milestone 1 Report
- Cost Recovery information (licence fees and associated material)
- Biosecurity project information
- By-catch, by-product project information
- Contract information for contracts developed between PIRSA and the Association
- Economic Indicators Report for 2006/07, EconSearch
- Contract to undertake project work
- Contract information for project (including final project proposal)

The assessment provided was as follows:

1. You have developed effective working relationships with the three key stakeholder groups.
2. There is work to do in documenting and evaluating fisheries management models for the SG fishery.
3. A risk assessment of the preferred management model for the SGPF should be undertaken in addition to identifying implications from introducing such a model.

Dr McShane then developed and presented a discussion paper '*Evaluating co-management opportunities for the Spencer Gulf prawn fishery*' (a copy of the paper is attached) around co-management opportunities, comparison's and cost-recovery. This paper was reviewed by the Investigators and comments provided to Dr McShane for amendments / clarification. An amended paper was drafted and the Project Working Group met (in October 2008) to discuss it. It was discussed that the paper focussed quite heavily on research services, and whilst this component should be included, it was noted that the focus may be unduly biased. Comments from the Working Group meeting were to be taken back to the Industry Steering Committee, prior to release to other Steering Committees.

The Industry Steering Committee felt that the strong emphasis on the research component in the discussion paper was warranted. This was particularly based on the importance that industry placed on this area of work for taking on more responsibility in the preferred co-management model. In addition, the Industry Steering Committee made a number of changes to the proposed Model 2 to better reflect industries vision for the future. It was noted that the paper did not address every aspect of work (from the Processes List), but would need to be evaluated in Phase 3 of the project.

The CCSA Steering Committee met on the evening of Monday 27 October. The focus of the meeting was to discuss the paper '*Evaluating co-management opportunities for the Spencer Gulf prawn fishery*'. All Investigator's were present to answer questions and provide insight into SGWCPFA and PIRSA perspectives regarding co-management and the future of this project. At the conclusion of the meeting the CCSA Steering Committee recognised the need to hold further discussion about the CCSA position for the future of fisheries management.

In the previous milestone report (Milestone 1), actions that would be taken to address deficiencies (with meeting time allocated, understanding etc) were listed. Some of these actions have been performed, the actions and performance is listed as follows:

- Several additional capacity building seminars have been held by PIRSA, SARDI and the SGWCPFA to improve the CCSA understanding of fisheries management processes and more specifically, the management of the SGPF.  
*In addition to the capacity building seminar's, PIRSA has met on several occasions with individuals of the CCSA (in a group session and one-on-one format) to discuss fisheries management and responsibilities. This has been less specific about the SGPF and this project but more generally related to all fisheries and the responsibilities and jurisdictions of State and Commonwealth Governments.*
- Opportunity for members of the Conservation Council of SA to tour a berthed Spencer Gulf Prawn Fishing vessel, to be followed up with invitation to participate in a survey on board a vessel (at commencement of next fishing season).  
*CCSA Steering Committee members attended a tour of a berthed Spencer Gulf Prawn Fishing vessel at the North Am wharf, Port Adelaide.*
- Opportunity for all Steering Committees to review the updated Processes List  
*Steering Committee members were circulated responses and notes from the workshops and were given the opportunity to comment. Comments have been included in the workshop documents.*
- Opportunity for each Steering Committee to review outcomes and provide further information.  
*All Steering Committee's have the ability to review outcomes and provide further information at any stage of the project.*
- Investigation of the legal responsibilities for the SGWCPFA of being delegated fisheries management roles where required. Legal advice will be sought from PIRSA Fisheries, or possibly from an independent legal practitioner.  
*Legal advice has not been sought to date. To a large extent this is outside of the bounds of this project. The uncertainty of industry as well as the willingness to take on more responsibility (industry leaders in Australia) has lead the development of the proposed co-management models.*

The project objectives are as follows:

1. To develop effective working relationships between three key stakeholder groups regarding future management of the Spencer Gulf Prawn Fishery.
2. To identify, document and evaluate new fisheries management models for the Spencer Gulf Prawn Fishery.
3. To develop a preferred management model for the Spencer Gulf Prawn Fishery with discussions of the implications and potential risks of the model.

Project objectives align closely with each Phase of the project, and will be reported against in conjunction with the completion of each Phase. Objective 1 will be reported against in all milestone reports. Objective 1 has continued to be met by:

- Project Investigators meeting and the development of the discussion paper by Dr McShane.
- Steering Committees meeting with Project Investigators and considering options within the management models document.
- Input received from other, non-Investigator, groups
- Open discussion encouraged from all Steering Committees
- 'Closing' industry and CCSA Steering Committee workshops to allow for full and open discussion.
- Taking of 'Questions on Notice' to allow further communication between Project Investigators and Steering Committees.
- Inviting CCSA Steering Committee members (and further extending this invitation to other CCSA members who not part of the project) to attend the 'Observer Training Workshop', held and hosted by the SGWCPFA, SARDI and PIRSA.

Objective 2 has been met as part of completion of Phase 2. Three models have been documented and have been provided to Steering Committees as the second paper for discussion (written by Mr Paul McShane). These models will form the basis for investigation and will be built upon in Phase 3. It is anticipated that issues regarding the models will be addressed and suitable solutions derived as part of this process.

**Repeat the following three sections for each milestone in the period being reported on:**

### **1. ORIGINAL MILESTONE DATE AND TITLE:**

01 June 2008, Phase 2 – Co-Management Model Development

### **2. REVISED MILESTONE DATE AND TITLE:**

26 September 2008, Phase 2 – Co-Management Model Development

31 October 2008, Phase 2 – Co-Management Model Development

28 November 2008, Phase 2 – Co-Management Model Development

### **3. PROGRESS AGAINST MILESTONE (Not Achieved):**

[Report on the research/activity undertaken to achieve each milestone since the last report. Reports should contain enough detail to establish the objectives and outputs of each milestone, as well as how it was achieved. Relevant tables and figures can also be included. Provide evidence that this has occurred – not a general description of what you did.

**If the milestone (or milestone activity) is not achieved, provide a description on why the milestone was not achieved and complete the “VARIATION TO PROJECT” section.]**

The second milestone was not achieved in line with the original milestone schedule, as it had been varied to align with the previous (first) amended milestone commitment. A further variation was requested, to address the high workload of the Working Group and the short period of time between milestones. It is also difficult to coordinate meetings with all parties, due to conflicting schedules. Completion of Phase 3 is anticipated to meet the original milestone dates.

### **SPECIAL CONDITIONS**

1. An additional milestone (draft media release) was submitted to Mr Peter Horvat, by email, on 22 February 2008. This milestone was originally due within six weeks of exchange of the Project Agreement (from 15 November 2008).
2. The media release acknowledged the contribution that the Australian Government has made to the project through the FRDC.
3. The extension strategy is now due on 28 November 2008.
4. The Project Working Group has not communicated with other potential stakeholders to date.
5. Cash contributions will be reported within the finalised budget.

### **INTELLECTUAL PROPERTY ISSUES ARISING:**

No intellectual property issues have arisen from this project to date.

### **CONTACT WITH BENEFICIARIES:**

The Project Working Group and constituents have had email, phone and in-person communication to develop the discussion paper (with Dr McShane), progress the project, and organise workshops.

The Principal Project Investigator has met and discussed the project with the Steering Committees.

The discussion paper '*Evaluating co-management opportunities for the Spencer Gulf prawn fishery*' has been provided to all Steering Committee members and interested parties.

The Management Committee of the SGWCPFA is provided with monthly updates on the progress of the project through Association meeting agenda papers.

The CCSA has maintained the in-house website to communicate activities of the project.

Special meetings have been arranged between CCSA and PIRSA to better inform CCSA members of fisheries management and responsibilities (legislative, jurisdictions etc).

The SA West Coast Prawn Fishery stakeholders have been involved and are aware of the project progress through their involvement with the Management Committee.

### **PROGRESS AGAINST COMMUNICATION & EXTENSION PLAN:**

The 'Dissemination, Extension & Commercialisation Plan Proforma' (extension strategy) has been completed and is awaiting discussion with the Working Group, prior to sign off. Due to amendments to the milestone date for Phase 2, it is anticipated that the extension strategy will need review. The extension strategy will be finalised and provided to FRDC at the same time as this milestone report.

**VARIATIONS TO PROJECT:**

<b>Original MS date</b>	<b>Original Description</b>	<b>Original Cost</b>	<b>Status</b>	<b>Previously Approved MS date</b>	<b>Revised MS date</b>	<b>Revised Description</b>	<b>New Cost</b>
1/11/2007	Payment for Exchange of Contract	\$36,240.00	Complete		15/11/2007	Invoiced on exchange of contract	\$36,240.00
13/12/2007	Draft Media Release	\$0.00	Complete		22/02/2008	Change of Principal Investigator, documentation signed later than originally expected.	\$0.00
20/01/2008	Phase 1 – Data Gathering	\$35,940.00	Complete – still require review and collation of data	25/04/2008	27/06/2008	As per above	\$35,940.00
01/06/2008	Phase 2 – Co-Management Model Development	\$35,940.00		26/09/2008	31/10/2008 28/11/2008	As per above	\$35,940.00
15/02/2008	Detailed extension strategy	\$0.00	Near completion	26/09/2008	31/10/2008 28/11/2008	As per above	\$0.00